

Message Text

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E.O. 11652: N/A

TAGS: EGEN, AORG, UN, ECOSOC

SUBJECT: ECOSOC: AD HOC COMMITTEE ON RESTRUCTURING

1. U.S. POSITION ON CHAIRMAN DADZIE'S DRAFT (CRP/CH./1) IS SET FORTH IN THE FOLLOWING PARAGRAPHS. ALL PARAGRAPHS ON WHICH WE DO NOT COMMENT ARE ACCEPTABLE.

2. PARAGRAPH I.1.(A): WE ACCEPT THIS PARAGRAPH, INCLUDING THE BRACKETED PHRASE QUOTE AND NEGOTIATING FORUM, UNQUOTE
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ALTHOUGH WE WOULD CERTAINLY EXPECT THAT THE NEGOTIATION OF DETAILS AND OF IMPLEMENTING PROCEDURES WOULD NORMALLY TAKE PLACE IN OTHER FORUMS. IN THE SENSE OF CONSIDERING AND RECOMMENDING QUOTE OVERALL STRATEGIES, POLICIES AND PRIORI-

TIES UNQUOTE FOR THE UN SYSTEM AS A WHOLE, THE GENERAL ASSEMBLY IS AND SHOULD BE THE SUPREME NEGOTIATING FORUM OF THE UN SYSTEM IN RELATION TO ECONOMIC AND SOCIAL PROBLEMS.

HOWEVER, THE WORDING MUST BE CORRECTED TO AVOID THE IMPLICATION IN THE PRESENT LANGUAGE THAT THE GENERAL ASSEMBLY IS SUPERIOR IN SOME SENSE TO THE SECURITY COUNCIL. FOR THIS REASON THE U.S. DELEGATION SHOULD PROPOSE THAT THIS PARAGRAPH READ AS FOLLOWS:

QUOTE AS A SUPREME ORGAN AND NEGOTIATING FORUM OF THE UN SYSTEM IN RELATION TO INTERNATIONAL ECONOMIC, SOCIAL AND RELATED PROBLEMS, IT SHOULD FULLY EXERCISE ITS POWERS UNDER THE CHARTER TO PROMOTE SOLUTIONS TO SUCH PROBLEMS. UNQUOTE

3. PARAGRAPH I.1.(B): THE WORDING OF THIS IMPORTANT PARAGRAPH REFLECTS THE INTENTION OF THE G-77 TO STRENGTHEN THE INFLUENCE OF THE GENERAL ASSEMBLY IN RELATION TO OTHER PARTS OF THE UN SYSTEM. THIS DESIRE IS REFLECTED IN A NUMBER OF PARAGRAPHS OF CHAIRMAN DADZIE'S DRAFT AND THE PRECISE WORDING MUST BE CAREFULLY CONSIDERED IN EACH OF THESE CASES. THE U.S. CAN ACCEPT, HOWEVER, THE FIRST SENTENCE OF THIS PARAGRAPH WHICH, IN ACCORD WITH THE COMMENTS ON THE PRECEDING PARAGRAPH, IS ACTUALLY HELPFUL FROM THE U.S. STANDPOINT IN THE STRESS IT PLACES ON QUOTE OVER-ALL STRATEGIES, POLICIES AND PRIORITIES. UNQUOTE WE ALSO CAN ACCEPT THE SECOND SENTENCE, WHICH REINFORCES THE IDEA THAT THE GENERAL ASSEMBLY DOES NOT CONSIDER ISSUES OR MEASURES OF IMPLEMENTATION IN DETAIL. THE TERM QUOTE OTHER FORA UNQUOTE IS NOT DEFINED IN ANY WAY AND THIS LANGUAGE WOULD THEREFORE NOT BE TROUBLESOME IF THE GENERAL ASSEMBLY SHOULD ENDEAVOR TO ASSIGN TASKS TO FORA OVER WHICH IT HAD NO SUCH AUTHORITY (E.G., THE IMF, THE IBRD, THE GATT).

4. PARAGRAPH I.1.(C): THE COMMENTS MADE ON THE PRECEDING PARAGRAPHS ARE APPLICABLE HERE. THE PARAGRAPH CAN BE LIMITED OFFICIAL USE
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ACCEPTED WITH THE UNDERSTANDING THAT THE QUOTE GUIDELINES UNQUOTE FOR OTHER FORA CANNOT BE MANDATORY.

5. PARAGRAPH I.1.(D): THIS PARAGRAPH PRESENTS NO PROBLEM, ALTHOUGH THE U.S. WOULD SOMETIMES PREFER AD HOC CONFERENCES RATHER THAN SPECIAL SESSIONS OF THE GENERAL ASSEMBLY, WHICH MAY HAVE A GREATER TENDENCY TO BECOME POLITICIZED. THE FORMER POSSIBILITY IS, IN FACT, RECOMMENDED ALSO IN SECTION III-B(3) OF CHAIRMAN DADZIE'S DRAFT.

6. PARAGRAPH I.2.(I): THE DELEGATION SHOULD PROPOSE THE

ADDITION AT THE END OF THIS PARAGRAPH OF A PHRASE ALONG THE FOLLOWING LINES: QUOTE BEARING IN MIND THE DESIRABILITY OF AN INTEGRATED APPROACH TO BOTH THE ECONOMIC AND SOCIAL ASPECTS OF DEVELOPMENT. UNQUOTE

7. PARAGRAPH I.2.(II): WE SHOULD URGE AMENDMENT OF THIS PARAGRAPH, TO STRESS THE NEED FOR GIVING BALANCED ATTENTION TO THE SOCIAL AS WELL AS THE ECONOMIC ASPECTS OF DEVELOPMENT AND FOR FOCUSING ATTENTION ON HUMAN RIGHTS AND

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HUMANITARIAN ISSUES. THE WORDS FOLLOWING QUOTE TAKING DUE ACCOUNT OF THE UNQUOTE SHOULD BE REPLACED BY QUOTE NEED, ON THE ONE HAND, FOR AN INTEGRATED APPROACH TO THE ECONOMIC AND SOCIAL ASPECTS OF DEVELOPMENT, AND ON THE OTHER HAND, TO PROVIDE A SHARPER FOCUS FOR THE CONSIDERATION OF HUMAN RIGHTS AND HUMANITARIAN ISSUES UNQUOTE. THESE ARE THE WORDS USED IN CHAIRMAN DADZIE'S ORIGINAL VERSION OF THE CONSOLIDATED TEXT.

8. PARAGRAPH I.2.(III): WE CAN ACCEPT THIS LANGUAGE. THERE MAY BE INFREQUENT OCCASIONS WHEN THE EXISTENCE OF PREVIOUSLY ESTABLISHED DEADLINES FOR THE SUBMISSION OF PROPOSALS WILL CAUSE US SOME DIFFICULTY. NEVERTHELESS, THIS IS A SENSIBLE PROCEDURE AND THE USE OF IT WILL NORMALLY BE BENEFICIAL TO OUR INTERESTS.

9. PARAGRAPH II.3: WE ACCEPT THIS PARAGRAPH WITH THE LIMITED OFFICIAL USE
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UNDERSTANDING THAT THE SECOND SENTENCE DOES NOT ENCOURAGE ECOSOC TO DUPLICATE WORK BEING CONDUCTED IN SPECIALIST BODIES.

10. PARAGRAPH II.5: WE HAVE RESERVATIONS ON THE IDEA OF AN ANNUAL MINISTERIAL-LEVEL SESSION OF THE COUNCIL TO TAKE UP WORLD ECONOMIC QUESTIONS, FOR THE PURPOSE OF ARRIVING AT POLITICAL AGREEMENT AND/OR OF SUBMITTING A POLICY STATEMENT TO THE GA. WE QUESTION WHETHER MINISTERIAL ATTENDANCE CAN BE LEGISLATED (THIS WAS ATTEMPTED IN ECOSOC RESOLUTION 1768 LIV OF 1973); WE WONDER WHETHER POLITICAL AGREEMENT AND/OR A POLICY STATEMENT WILL BE NEEDED WITH SUCH CYCLICAL REGULARITY AND WHETHER AGREEMENT ON THESE WOULD INDEED BE FEASIBLE; AND WE QUESTION THE APPROPRIATENESS OF ASKING MINISTERS TO SUBMIT THEIR CONCLUSIONS TO THE GA, WHERE THEY WOULD BE DEALT WITH AT COMMITTEE LEVEL. SOME THOUGHT MIGHT BE GIVEN INSTEAD TO CALLING MINISTERIAL-LEVEL COUNCIL MEETINGS AT IRREGULAR INTERVALS, ONLY AS THE CIRCUMSTANCES WARRANT.

11. PARAGRAPH II.6: WE DO NOT AGREE WITH THIS PARAGRAPH.

--UN MEMBERS WHO ARE NOT MEMBERS OF THE ECOSOC MAY PARTICIPATE AS OBSERVERS UNDER PRESENT RULES -- ALBEIT THIS IS USUALLY PERFUNCTORY. TO ENCOURAGE WIDER AND MORE ACTIVE PARTICIPATION (SEEMINGLY ON A PAR WITH MEMBERS) WOULD DEFEAT THE ADVANTAGES OF ECOSOC'S LIMITED MEMBERSHIP (54). IN ADDITION, THE FINAL POINT IS UNDULY RESTRICTIVE.

12. PARAGRAPH II.7: OF THE TWO ALTERNATIVE TEXTS PROPOSED UNDER THIS PARAGRAPH, THE SECOND IS PREFERABLE. THE FIRST CARRIES THE IMPLICATION THAT THE AD HOC COMMITTEE CAN DETERMINE WHICH OF ECOSOC'S SUBSIDIARY BODIES WILL BE DISCONTINUED, A DUBIOUS PROPOSITION.

13. PARAGRAPH II.9: NO PROBLEM, PROVIDING REFERENCE TO NEW INTERNATIONAL ECONOMIC ORDER -- A GRATUITOUS REFERENCE -- IS DELETED, I.E., FIRST SENTENCE ENDED AT QUOTE ORGANIZATIONS UNQUOTE.

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14. ADDITIONAL PARAGRAPH: ONE OF THE MOST IMPORTANT RECOMMENDATIONS OF THE GROUP OF EXPERTS WAS THAT ECOSOC ESTABLISH SMALL CONSULTATIVE GROUPS WHICH WOULD ENDEAVOR OVER A ONE TO TWO YEAR SPAN TO WORK OUT AGREED SOLUTIONS BETWEEN DEVELOPING AND DEVELOPED COUNTRIES ON A FEW KEY ECONOMIC ISSUES. THE RATIONALE BEHIND THIS RECOMMENDATION WAS THAT THERE ARE SOME COMPLEX AND CONTROVERSIAL ISSUES WHICH COULD NOT BE SATISFACTORILY RESOLVED BY BRIEF PERIODS OF INTERACTION BETWEEN DEVELOPING AND DEVELOPED COUNTRIES ONCE OR TWICE A YEAR THAT MIGHT NEVERTHELESS BE AMENABLE TO RESOLUTION IF SMALL NEGOTIATING GROUPS OF EXPERTS REPRESENTING THE COUNTRIES PARTICULARLY INTERESTED HAD AN OPPORTUNITY TO NEGOTIATE ON THESE ISSUES IN DETAIL OVER AN EXTENDED PERIOD OF TIME. THE PRESENT MEETINGS IN PARIS OF THE VARIOUS COMMISSIONS OF THE CONFERENCE FOR INTERNATIONAL ECONOMIC COOPERATION (CIEC) HAVE A SIMILAR RATIONALE FOR THEIR ESTABLISHMENT, AND THEIR ACTIVITIES DURING THE SECOND HALF OF THIS YEAR MAY COME CLOSE TO THE PROPOSALS MADE IN THE GROUP OF EXPERTS REPORT. CIEC IS NOT PART OF THE UN SYSTEM, HOWEVER, AND ITS CONTINUATION BEYOND THE END OF THIS YEAR IS UNCERTAIN.

--THE DEVELOPING COUNTRIES HAVE THUS FAR SHOWN NO INCLINATION TO SUPPORT THIS ASPECT OF THE GROUP OF EXPERTS REPORT. THEY APPARENTLY FEAR THAT THE DEVELOPED COUNTRIES MIGHT USE CONSULTATIVE GROUPS OF THIS TYPE TO SLOW DOWN THE PACE OF NEGOTIATIONS ON VITAL ISSUES, AND ALSO TO VETO

PROPOSALS WHICH MIGHT OTHERWISE EMERGE FROM SUCH GROUPS.

--WE HAVE SUPPORTED THIS PORTION OF THE GROUP OF EXPERTS REPORT IN PREVIOUS POSITION PAPERS ON THIS SUBJECT, AND WE SHOULD CONTINUE TO DO SO, BECAUSE THE IDEA IS BASICALLY SOUND. WE BELIEVE THERE MAY WELL BE AREAS WHERE THE OPERATION OF GROUPS OF THIS NATURE COULD FACILITATE THE ACHIEVEMENT OF A GENUINE CONSENSUS BETWEEN DEVELOPED AND DEVELOPING COUNTRIES. THE INITIAL USE OF THIS PROCEDURE WOULD BEST BE CONFINED, HOWEVER, TO ONE OR TWO

EXPERIMENTAL GROUPS. MOREOVER, IN ORDER TO SHIELD DEVELOPED COUNTRIES FROM THE FORMATION OF GROUPS INSTRUCTED TO LIMITED OFFICIAL USE
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NEGOTIATE ON SUBJECTS ENTIRELY INAPPROPRIATE IN OUR VIEW, AS WELL AS TO REASSURE DEVELOPING COUNTRIES THAT WE ARE NOT SEEKING TO SLOW DOWN THE PACE OF NEGOTIATIONS, IT WILL BE NECESSARY TO MAKE CLEAR THAT WE FAVOR THE ESTABLISHMENT OF THESE EXPERIMENTAL CONSULTATIVE GROUPS ONLY FOR ISSUES WHICH BOTH DEVELOPED AND DEVELOPING COUNTRIES AGREE ARE SUITABLE FOR THIS PURPOSE.

--THE U.S. DELEGATION SHOULD THEREFORE PROPOSE THE FOLLOWING TEXT AS AN ADDITIONAL PARAGRAPH 10:

QUOTE THE COUNCIL SHOULD SEEK TO DEVELOP MORE EFFECTIVE CONSULTATIVE PROCEDURES WHICH WILL FACILITATE THE ACHIEVEMENT OF AGREEMENT BETWEEN DEVELOPING AND DEVELOPED COUNTRIES. TO THAT END IT SHOULD EXPERIMENT, IN INSTANCES APPROVED BY BOTH DEVELOPING AND DEVELOPED COUNTRIES, WITH THE CREATION OF SMALL AD HOC CONSULTATIVE GROUPS WHICH WOULD ENGAGE IN DETAILED NEGOTIATIONS OVER A PERIOD OF TIME ON A FEW SUBJECTS OF PARTICULAR IMPORTANCE AND COMPLEXITY UNQUOTE.

15. PARAGRAPH III.A.1: THE U.S. MAY AGREE TO UNGA ENDORSEMENT OF UNCTAD RESOLUTION 90 (IV). WE MAY AGREE ALSO TO THE FULL IMPLEMENTATION OF THIS RESOLUTION, PROVIDED THAT CERTAIN SECTIONS ARE IMPLEMENTED IN ACCORDANCE WITH THE INTERPRETIVE STATEMENTS GIVEN BY THE U.S. AND GROUP B AT THE FINAL PLENARY SESSION. THE INTERPRETIVE STATEMENT BY THE GROUP B CONTAINED THE FOLLOWING POINTS:

(1) THE LANGUAGE OF THE RESOLUTION SHOULD NOT BE INTERPRETED IN ANY WAY WHICH WOULD AFFECT THE INDEPENDENCE OF THE GATT OR THE IMF, OR WOULD IMPLY THE SETTING UP OF NEW INTERGOVERNMENTAL MACHINERY. (2) REFERENCE IN THE RESOLUTION TO THE OBJECTIVE OF CREATING A COMPREHENSIVE INTERNATIONAL TRADE ORGANIZATION (ITO) IS FIRMLY BASED ON THE ACTUAL LANGUAGE OF PARAGRAPH 31 OF UNGA RESOLUTION

1995 (XIX), (WHICH MERELY AUTHORIZED THE CONFERENCE TO
QUOTE STUDY UNQUOTE MATTERS RELATED TO THE ESTABLISHMENT
OF AN ITO.) THE INTERPRETIVE STATEMENT BY THE U.S.
DELEGATION CONTAINED THE FOLLOWING POINTS: (1) WHILE WE
DO NOT SUPPORT THE DECLARATION AND PROGRAM OF ACTION FOR
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THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER
(NIEO) AND THE CHARTER OF ECONOMIC RIGHTS AND DUTIES OF
STATES (CERDS), WE RECOGNIZE THAT MAJORITY DECISIONS OF
THE GENERAL ASSEMBLY PLACE OBLIGATIONS ON THE SUBSIDIARY

BODIES OF THE GENERAL ASSEMBLY TO RESPOND. (2) WE URGED
THAT CONSULTATIONS BETWEEN THE SECRETARIES-GENERAL OF
THE UN AND UNCTAD ON WAYS AND MEANS OF INCREASING UNCTAD'S
FLEXIBILITY IN BUDGETARY, FINANCIAL AND ADMINISTRATIVE
MATTERS (WHICH WERE AUTHORIZED IN THE RESOLUTION) TAKE
PLACE AT AN EARLY DATE, SO THAT THE RESULTS COULD BE
THOROUGHLY CONSIDERED BEFORE THE OCTOBER MEETING OF THE
SIXTEENTH SESSION OF THE TRADE AND DEVELOPMENT BOARD.

16. PARAGRAPH III.A.2: THIS PARAGRAPH IS ACCEPTABLE,
INCLUDING THE WORDS IN BRACKETS, AND IS FULLY CONSISTENT
WITH RESOLUTION 90 (IV).

17. PARAGRAPH III.B.2.: THE U.S. DELEGATION SHOULD
OPPOSE THE PRESENT WORDING OF THIS PARAGRAPH FOR
TWO REASONS: FIRSTLY, IT IS ILLOGICAL TO SPEAK OF
ORGANIZATIONS OTHER THAN THE GENERAL ASSEMBLY AND ECOSOC
ACTING IN ACCORDANCE WITH THE CHARTER RESPONSIBILITIES
OF THOSE BODIES. SECONDLY, THE LANGUAGE GOES TOO FAR
IN BINDING THESE ORGANIZATIONS TO THE VIEWS OF THE GENERAL
ASSEMBLY AND ECOSOC. RECOMMENDATIONS, BY DEFINITION, ARE
NOT OF A BINDING NATURE AND IT WOULD THEREFORE BE INAPPRO-
PRIATE TO USE LANGUAGE WHICH IMPLIES THAT THE UN SPECIA-
LIZED AGENCIES ARE OBLIGED TO CARRY OUT RECOMMENDATIONS
EMANATING FROM THE GENERAL ASSEMBLY AND ECOSOC.

--THE U.S. DELEGATION SHOULD SEEK SUPPORT OF THE FOLLOW-
ING MODIFICATION OF THE PARAGRAPH:

QUOTE THE ABOVE-MENTIONED ORGANIZATIONS SHOULD ALSO TAKE
FULL ACCOUNT OF, AND GIVE THE MOST CAREFUL CONSIDERATION
TO, ANY SPECIFIC POLICY RECOMMENDATIONS ADDRESSED TO THEM
BY THE GENERAL ASSEMBLY AND ECOSOC.

18. PARAGRAPH IV.1: THE SECOND SENTENCE IS OBJECTION-
ABLE BECAUSE WE DO NOT WISH TO MAKE THE REGIONAL COMMIS-
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SIONS ALL-POWERFUL WITHIN THEIR REGIONS. THEIR ROLE SHOULD BE ONE OF ASSISTING THE OPERATION OF THE SYSTEM OVERALL RATHER THAN FULLY DIRECTING IT WITHIN THEIR REGIONS. THE DELEGATION SHOULD THEREFORE PROPOSE THE FOLLOWING SUBSTITUTE FOR THE SECOND SENTENCE OF THIS PARAGRAPH: QUOTE THEY SHOULD WORK WITH THE UNDP AND OTHER REGIONAL OFFICES TO ENSURE COORDINATION AND COOPERATION AT THE REGIONAL LEVEL UNQUOTE.

19. PARAGRAPH IV.4: MANDATE IN SECOND SENTENCE IS TOO BROAD. FOLLOWING LANGUAGE SHOULD BE SUBSTITUTED FOR ENTIRE PARAGRAPH:

--RELATIONS BETWEEN REGIONAL COMMISSIONS AND THE ORGANIZATIONS OF THE UNITED NATIONS SYSTEM SHOULD BE STRENGTHENED. CLOSE COOPERATION BETWEEN THE COMMISSIONS AND UNDP SHOULD BE MAINTAINED AND IMPROVED. THE REGIONAL ECONOMIC COMMISSIONS SHOULD PARTICIPATE IN THE PLANNING AND, AS APPROPRIATE, IN THE IMPLEMENTATION OF RELEVANT REGIONAL, SUB-REGIONAL AND INTER-REGIONAL PROJECTS FINANCED BY UNDP, WHEN REQUESTED BY COUNTRIES CONCERNED AND RECOMMENDED BY THE ADMINISTRATOR OF UNDP.

20. PARAGRAPH IV.5: THIS PRINCIPLE REMAINS AN IMPORTANT ONE FOR THE UNITED STATES AND THE U.S. DELEGATION SHOULD THEREFORE SEEK THE REMOVAL OF BRACKETS FROM THIS PARAGRAPH.

21. PARAGRAPH IV.7: MANDATE IS TOO BROAD. U.S. DELEGATE SHOULD OPPOSE INCLUSION OF FIRST SENTENCE ON GROUNDS THAT OTHER PARAGRAPHS IN THIS SECTION PROVIDE SUFFICIENT STRENGTHENING, AT LEAST FOR THE PRESENT.

22. PARAGRAPH V.1.(A): THE MEANING OF THE PROPOSAL THAT OPERATIONAL ACTIVITIES BE RESTRUCTURED SO AS TO ENSURE QUOTE AN INCREASED FLOW OF RESOURCES FOR SUCH ACTIVITIES UNQUOTE IS FAR FROM CLEAR, SINCE RESTRUCTURING BY ITSELF COULD NOT GUARANTEE SUCH AN INCREASED FLOW. THE OBJECTIVE IS NOT PER SE AN UNDESIRABLE ONE AND IT WOULD BE DIFFICULT FOR THE U.S. TO JUSTIFY OPPOSITION TO IT, BUT THE WORD QUOTE ENSURE UNQUOTE SHOULD BE CHANGED TO QUOTE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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ENCOURAGE UNQUOTE. IT COULD BE ARGUED THAT ANY SIGNIFICANT RATIONALIZATION AND IMPROVEMENT OF THE UN STRUCTURE IN RELATION TO ITS OPERATIONAL ACTIVITIES WOULD ENCOURAGE GOVERNMENTS TO INCREASE THEIR CONTRIBUTIONS TO THE UN SYSTEM FOR SUCH PURPOSES. IN ANY EVENT, THE U.S. WOULD ALWAYS BE IN A POSITION TO OBJECT IF THE WORD QUOTE ENSURE

UNQUOTE CANNOT BE CHANGED AND THE G-77 SHOULD SEEK TO INTERPRET THIS PROVISION IN A MANNER THAT WOULD MAKE INCREASED CONTRIBUTIONS FOR OPERATIONAL ACTIVITIES MANDATORY.

--FOR THE ABOVE REASONS THE DELEGATION NEED NOT MAKE A MAJOR ISSUE REGARDING THE NEED TO CHANGE THIS PROVISION. IT SHOULD, HOWEVER, TAKE ADVANTAGE OF THE INFORMAL DISCUSSIONS DURING THE ECOSOC SESSION TO MAKE CLEAR OUR PROBLEMS WITH THE WORD QUOTE ENSURE UNQUOTE AND TO ENDEAVOR TO ASCERTAIN THE G-77'S UNDERSTANDING OF THIS PROVISION.

23. PARAGRAPH V.1.(B): THIS CALL FOR RESTRUCTURING OPERATIONAL ACTIVITIES TO ENSURE QUOTE THE FULL REFLECTION OF THE POLICY STRATEGIES AND PRIORITIES OF THE GENERAL ASSEMBLY AND THE ECONOMIC AND SOCIAL COUNCIL IN THE ALLOCATION OF AVAILABLE RESOURCES UNQUOTE IS TROUBLESOME BECAUSE IT COULD BE INTERPRETED TO INDICATE THAT THE GENERAL ASSEMBLY AND/OR ECOSOC SHOULD DETERMINE BY THEMSELVES THE ALLOCATION OF THE UNDP OR OTHER VOLUNTARY FUNDS AMONG COUNTRIES, OR AMONG FUNCTIONAL SECTORS. WE WOULD BE OPPOSED TO ANY SUCH INTERPRETATION. WE CONSIDER THAT DECISIONS ON THE ALLOCATION OF RESOURCES SHOULD CONTINUE TO BE MADE BY THE UNDP GOVERNING COUNCIL AND OTHER APPROPRIATE SPECIALIZED INTERGOVERNMENTAL BODIES THEMSELVES. MOREOVER, ALLOCATIONS BETWEEN SECTORS SHOULD DEPEND TO A GREAT EXTENT ON THE VIEWS OF THE COUNTRIES CONCERNED. WE THEREFORE CONSIDER THAT THE PRESENT WORDING OF THIS PROPOSAL IS OBJECTIONABLE.

--WE WOULD NOT HAVE DIFFICULTY, HOWEVER, WITH MORE GENERAL WORDING WHICH AVOIDED SPECIFIC REFERENCE TO QUOTE THE ALLOCATION OF RESOURCES UNQUOTE AND INDICATED INSTEAD THAT THE RESTRUCTURING SHOULD FACILITATE CONSISTENCY BETWEEN LIMITED OFFICIAL USE
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THE PROGRAMS OF THE INSTITUTIONS CONCERNED AND THE POLICY STRATEGIES AND PRIORITIES OF THE GENERAL ASSEMBLY AND ECONOMIC AND SOCIAL COUNCIL.

24. PARAGRAPH V.4: WE SUPPORT THE CALL FOR AN OVER-ALL REVIEW OF OPERATIONAL ACTIVITIES THROUGHOUT THE SYSTEM. HOWEVER, THE WORDING SHOULD BE ALTERED TO MAKE CLEAR THAT THIS REVIEW WOULD COVER ALL OPERATIONAL ACTIVITIES, INCLUDING THOSE IN THE REGULAR ASSESSED PROGRAMS OF SPECIALIZED AGENCIES, AND NOT BE LIMITED TO JUST THE FUNDS CITED IN PARAGRAPH 3, AS THE PRESENT WORDING IMPLIES.

25. PARAGRAPH V.5: WE INTERPRET THIS PARAGRAPH AS BEING APPLICABLE TO ALL OF THE EXISTING VOLUNTARY FUNDS FOR

OPERATIONAL ACTIVITIES, NOT JUST TO THOSE FUNDS WHICH ARE TO BE CONSOLIDATED.

--WE BELIEVE THE TEXT SHOULD INDICATE WHO WILL CONDUCT THE STUDIES CALLED FOR IN THIS PARAGRAPH.

26. PARAGRAPH VI.(I): WE ACCEPT THIS PARAGRAPH WITH THE UNDERSTANDING THAT THE PHRASE, QUOTE THE SETTING OF PRIORITIES WITHIN THE OVERALL FRAMEWORK ESTABLISHED BY THE GENERAL ASSEMBLY, UNQUOTE IMPLIES AN ADVISORY RATHER THAN DICTATING ROLE OF THE GENERAL ASSEMBLY IN REGARD TO SETTING PRIORITIES FOR THE AUTONOMOUS SPECIALIZED AGENCIES.

27. PARAGRAPH VI.(II): WE DO NOT UNDERSTAND THE MEANING OF THE PHRASE, QUOTE THE VARIOUS STAGES OF THE CONCEPTION AND REALIZATION OF PROGRAMS UNQUOTE. WE WOULD SUPPORT THE IDEA THAT ECOSOC, THROUGH THE CPC, SHOULD REVIEW AGENCY PLANS AND PROGRAMS AND EVALUATE THEIR IMPLEMENTATION FROM A SYSTEM-WIDE PERSPECTIVE FOR THE PURPOSE OF MAKING APPROPRIATE RECOMMENDATIONS TO THE AGENCIES IN ACCORD WITH ARTICLE 63(2) OF THE CHARTER.

28. PARAGRAPH VI.(VII): WE STRONGLY SUPPORT THE IDEA THAT MEMBER STATES SHOULD BE ENCOURAGED TO ENSURE A HIGH LEVEL OF EXPERTISE AND CONTINUITY IN THEIR REPRESENTATION ON THE CPC. WE BELIEVE THIS OFTEN COULD BE ACHIEVED BEST THROUGH MEMBER STATES USING REPRESENTATIVES FROM THEIR LIMITED OFFICIAL USE
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PERMANENT MISSIONS IN NEW YORK. THEREFORE WE MUST OBJECT TO THE PROPOSED BURDENING OF THE UN WITH TRAVEL AND PER DIEM COSTS OF ONE REPRESENTATIVE FROM EACH MEMBER STATE OF THE CPC.

29. PARAGRAPH VI.(VIII): WE STRONGLY SUPPORT THIS PARAGRAPH.

30. PARAGRAPH VI.(IX): WE DO NOT BELIEVE THAT THE PROPOSED INCREASE IN THE SIZE OF THE ACABQ WOULD STRENGTHEN THAT BODY. IF THE PROPOSED INCREASE FROM 13 TO 16 MEMBERS CANNOT BE AVOIDED DESPITE OUR STRONG AND EXPLICIT OPPOSITION, WE BELIEVE IT SHOULD TAKE PLACE ONLY IN CONJUNCTION WITH THE ACABQ -- LIKE THE CPC -- BEING DESIGNATED AS AN EXPERT BODY SUBSIDIARY TO ECOSOC AS WELL AS THE GENERAL ASSEMBLY. THIS ARRANGEMENT COULD FACILITATE THE EXPANDED ROLE OF THE ECOSOC AS WELL AS ENSURE CLOSER COLLABORATION AND COOPERATION BETWEEN CPC, GIVEN ITS REVISED TERMS OF REFERENCE, AND THE ACABQ.

31. PARAGRAPH VII.1(A,B,AND C): WE ACCEPT THIS PARAGRAPH WITH THE UNDERSTANDING THAT THE PHRASE, QUOTE THE

PERFORMANCE OF THEIR GLOBAL POLICY-MAKING AND COORDINATION FUNCTIONS, UNQUOTE AND SUB-PARAGRAPH (B) WOULD BE INTERPRETED IN THE SENSE NOT OF GIVING ORDERS BUT, RATHER, OF SEEKING CONSENSUS AND ENCOURAGING INTERAGENCY COOPERATION WITHIN A GLOBAL PERSPECTIVE ON INTERNATIONAL ECONOMIC AND SOCIAL ISSUES DEVELOPED WITHIN THE ECOSOC AND THE GENERAL ASSEMBLY.

32. PARAGRAPH VII.5: WE BELIEVE THIS PARAGRAPH SHOULD BE REWRITTEN TO REFLECT THE UNDERSTANDING THAT THE EXECUTIVE

SECRETARIES OF THE REGIONAL COMMISSIONS WOULD SERVE AS SUBORDINATE ADVISERS AND STAFF ARMS OF THE SECRETARY GENERAL TO ASSIST IN DEALING WITH ISSUES AFFECTING INTER-SECRETARIAT COORDINATION AT THE REGIONAL LEVEL. UE COULD NOT ACCEPT THE IDEA THAT THE EXECUTIVE SECRETARIES SHOULD BE VESTED WITH INDEPENDENT AUTHORITY IN THIS FIELD. THE PARAGRAPH SHOULD BE REWRITTEN AS FOLLOWS: QUOTE THE EXECUTIVE SECRETARIES OF THE REGIONAL COMMISSIONS, AS LIMITED OFFICIAL USE
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SUBORDINATE MEMBERS OF THE SECRETARY GENERAL'S STAFF, SHOULD HAVE A FULL OPPORTUNITY TO PARTICIPATE IN THE WORK OF THE ACC IN ALL MATTERS OF INTEREST TO THEM AND, ALSO, BE INVOLVED IN THE RESOLUTION OF ISSUES AFFECTING INTER-SECRETARIAT COORDINATION AT THE REGIONAL LEVEL UNQUOTE.

33. PARAGRAPH VII.7: WE SUPPORT THIS PARAGRAPH, BUT WOULD SUGGEST THAT QUOTE A SINGLE REPRESENTATIVE UNQUOTE SHOULD BE REPLACED BY QUOTE THE UNDP RESIDENT REPRESENTATIVE UNQUOTE. WE BELIEVE THAT THE IMPLEMENTATION OF THIS CONCEPT SHOULD BE LARGELY INFLUENCED BY THE TECHNIQUE DESCRIBED IN SECTION V.5(III).

34. PARAGRAPH VII.8: THE WORDS QUOTE MAKE THESE AGENCIES FULLY RESPONSIVE UNQUOTE SHOULD BE REPLACED BY THE WORDS QUOTE ENCOURAGE THE RESPONSIVENESS OF THE SPECIALIZED AGENCIES UNQUOTE. IT SHOULD BE REMEMBERED THAT ARTICLE 17(3) OF THE CHARTER EMPOWERS THE GENERAL ASSEMBLY JUST TO MAKE RECOMMENDATIONS TO THE SPECIALIZED AGENCIES REGARDING THEIR ADMINISTRATIVE BUDGETS.

35. PARAGRAPH VIII.1(A): WE SUPPORT THIS PARAGRAPH AND FAVOR THE LANGUAGE IN BRACKETS WITH THE UNDERSTANDING THAT THE PROPOSED MACHINERY WOULD BE A MODIFICATION OF WHAT ALREADY EXISTS RATHER THAN BE ADDITIONAL. SINCE THE PROPOSED UNIT WOULD BE RESPONSIBLE FOR QUOTE INTER-SECRETARIAT ANALYSIS AND SYNTHESIS OF POLICY OPTIONS, UNQUOTE WE BELIEVE THE UNIT WOULD BE MORE EFFECTIVE AND THAT ITS WORK WOULD BE MORE EASILY ACCEPTED THROUGHOUT THE SYSTEM IF ITS STAFF WERE DRAWN AS NECESSARY FROM THE DIFFERENT AGENCIES THROUGHOUT THE SYSTEM RATHER THAN

FROM JUST THE UN ITSELF.

36. PARAGRAPH VIII.1(B): WE PROPOSE THAT THIS PARAGRAPH SHOULD BE DELETED SINCE THE ISSUE IS FULLY ADDRESSED IN SECTION V.6.

37. PARAGRAPH VIII.1(C): WE BELIEVE THIS PARAGRAPH SHOULD BE DELETED SINCE THE PROPOSED MACHINERY APPEARS TO BE SOMEWHAT DUPLICATIVE OF WHAT IS PROPOSED ABOVE IN PARAGRAPH 1(A). THE CREATION OF TOO MUCH NEW MACHINERY TOO SOON COULD REDUCE OVERALL EFFECTIVENESS.

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38. PARAGRAPH VIII.1(D): WE AGREE THAT VARIOUS OPTIONS SHOULD BE EXAMINED, INCLUDING THE ESTABLISHMENT OF A POST OF DIRECTOR GENERAL FOR DEVELOPMENT AND INTERNATIONAL ECONOMIC COOPERATION, IN CONSIDERING THE LEVEL OF RESPONSIBILITY WITHIN THE SECRETARIAT FOR THE RESTRUCTURED ECONOMIC AND SOCIAL AFFAIRS SECTORS. HOWEVER, WHILE WE ARE NOT FIRMLY OPPOSED TO THE ESTABLISHMENT OF SUCH A POST, WE ARE HESITANT TO BURDEN THE SECRETARIAT WITH ONE MORE HIGH-LEVEL POSITION UNLESS WE CAN BE CONVINCED THAT IT WOULD RESULT IN EFFECTIVE ACTION RATHER THAN JUST ADDITIONAL LAYERING. ALSO, WE ARE PARTICULARLY INTERESTED IN THE PLANNED RELATIONSHIP BETWEEN THE NEW DIRECTOR GENERAL AND THE ADMINISTRATOR OF THE UNDP (OR PROPOSED UNDA).

39. PARAGRAPH VIII.1(E): WE SUPPORT THE IDEA OF GIVING HIGH PRIORITY TO THE DEVELOPMENT OF A UNIFIED PERSONNEL SYSTEM AND BELIEVE THAT THE INTERNATIONAL CIVIL SERVICE COMMISSION SHOULD BE SO DIRECTED BY THE 31ST GENERAL ASSEMBLY. WE NOTE THAT A STUDY ON THE CREATION OF A UNIFIED PERSONNEL SYSTEM IS CALLED FOR IN SECTION V.5(I).

--WE AGREE THAT THE SYSTEM OF COMPETITIVE EXAMINATION FOR RECRUITMENT SHOULD BE IMPROVED. WE BELIEVE THE BRACKETED LANGUAGE SHOULD BE DELETED. SUFFICIENT RECOGNITION IS GIVEN TO CULTURAL AND SOCIO-ECONOMIC DIVERSITY IN THE CHARTER PROVISIONS (ARTICLE 101) REQUIRING THAT DUE REGARD BE GIVEN TO THE IMPORTANCE OF RECRUITING STAFF ON AS WIDE A GEOGRAPHICAL BASIS AS POSSIBLE.

--WE OPPOSE THE PROPOSED IMPLEMENTATION OF A SCHEME FOR PRE-RECRUITMENT TRAINING BECAUSE WE BELIEVE TECHNICAL ASSISTANCE SHOULD BE DEVOTED TO TRAINING OF DIRECT USE IN THE DEVELOPING COUNTRIES RATHER THAN RESULT IN THE DIVERSION OF SCARCE TALENT FROM DEVELOPING COUNTRIES.

40. PARAGRAPH VIII.1(F): THIS PARAGRAPH IS TOTALLY UN-
ACCEPTABLE FOR THE FOLLOWING REASONS:

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(1) THE PROPOSAL IS NOT GERMANE TO THE MANDATE OF THE AD
HOC COMMITTEE SINCE IT CONCERNS MORE A POLICY ISSUE THAN
A STRUCTURAL ISSUE.

(2) WE CANNOT ACCEPT THE IDEA THAT OPI, FINANCED BY
ASSESSED CONTRIBUTIONS, SHOULD BECOME A PROPAGANDA MACHINE
FOR THE ADVOCACY OF THEORETICAL POLICIES THAT ARE STRONGLY
OPPOSED BY SOME MEMBERS RATHER THAN AN EFFECTIVE SOURCE OF
INFORMATION ABOUT THE PRACTICAL ACTIVITIES AND ACCOMPLISH-
MENTS OF THE UN.

(3) THE INFORMATION SERVICES ALREADY HAVE A GOVERNING
BODY IN THE GENERAL ASSEMBLY, THE SAME AS ANY OTHER UNIT
OF THE SECRETARIAT. THERE IS NO REASON WHY OPI REQUIRES
A SEPARATE AND DIFFERENT GOVERNING BODY OR WHY THE CPC
SHOULD SERVE THAT FUNCTION, EVEN IF A SEPARATE AND
DIFFERENT GOVERNING BODY WERE REQUIRED.

41. WE HAVE CLASSIFIED THIS CABLE AS LIMITED OFFICIAL USE
FOR PURPOSE OF TRANSMISSION, BUT HAVE NO OBJECTIONS IF THE
DELEGATION WISHES TO TREAT TEXT AS UNCLASSIFIED. KISSINGER

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Automatic Decaptioning: X
Capture Date: 15 SEP 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HUMAN RIGHTS, ECONOMIC CONDITIONS, NEGOTIATIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 20 JUL 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE178964
Document Source: ADS
Document Unique ID: 00
Drafter: IO/CMD:PWYMAN/IO/UN/COR:JDFOX
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: D760279-0312
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t197607109/baaaepka.tel
Line Count: 626
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 05 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 APR 2004 by greeneet>; APPROVED <12 AUG 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ECOSOC: AD HOC COMMITTEE ON RESTRUCTURING
TAGS: EGEN, AORG, SZ, US, UN, ECOSOC, (DADZIE)
To: GENEVA INFO USUN N Y
EC BRUSSELS
OECD PARIS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006